

## A Study on Policies to Improve Wood self-sufficiency in South Korea

**Kang, Hag Mo**

Laboratory of Forest Policy, Division of Forest Environmental Sciences, Department of Agro-environmental Sciences, Faculty of Agriculture, Kyushu University | Department of Forest Environmental Science, Chonbuk National University

**Choi, Soo Im**

Laboratory of Forest Policy, Division of Forest Environmental Sciences, Department of Agro-environmental Sciences, Faculty of Agriculture, Kyushu University | Department of Forest Resources, Suncheon National University

**Sato, Norilko**

Laboratory of Forest Policy, Division of Forest Environmental Sciences, Department of Agro-environmental Sciences, Faculty of Agriculture, Kyushu University : Professor

**Kim, Hyun**

Laboratory of Forest Policy, Division of Forest Environmental Sciences, Department of Agro-environmental Sciences, Faculty of Agriculture, Kyushu University | Jeollabuk-do Forest Environment Research Institute

<https://doi.org/10.5109/1801787>

---

出版情報 : 九州大学大学院農学研究院紀要. 62 (1), pp.217-223, 2017-02-24. Faculty of Agriculture, Kyushu University

バージョン :

権利関係 :

## A Study on Policies to Improve Wood self-sufficiency in South Korea

Hag Mo KANG<sup>1</sup>, Soo Im CHOI<sup>2\*</sup>, Noriko SATO and Hyun KIM<sup>3</sup>

Laboratory of Forest Policy, Division of Forest Environmental Sciences,  
Department of Agro-environmental Sciences, Faculty of Agriculture,  
Kyushu University, Fukuoka 812-8581, Japan

(Received October 24, 2016 and accepted November 4, 2016)

Although the wood self-sufficiency in South Korea up to 2007 was not even 10%, it has recently begun to increase gradually, reaching 16.7% in 2014. This improvement in wood self-sufficiency is the result of various forestry policies to expand the gradually maturing supply of domestic wood. Broadly, there were two types of policies to improve wood self-sufficiency, established as part of the Fifth National Forest Plan (2008–2017). The first are policies to ensure a stable supply of domestic timber, such as properly timed felling of forest trees that have reached cutting age and species conversion in forests of low value. Such policies will be able to supply an additional 600,000 m<sup>3</sup> of domestic timber per year. The second type of policy is based on the time during which wood can be sold for the best price, in order to increase the income of forest owners by relaxation of the standard cutting ages. The standard cutting age for oak trees has been shortened from 50 to 25 years, and the standard cutting age for larch trees (*Larix leptolepis*) has been relaxed from 40 to 30 years. Relaxing the standard cutting ages will increase the timber harvest, leading to a growth in domestic timber production of 265,000 m<sup>3</sup> per year. As a result, wood self-sufficiency is forecasted to reach 21% by 2017.

**Key words:** wood self-sufficiency, forest policies, domestic timber, relaxation of standard cutting ages

### INTRODUCTION

Although forests account for approximately 64% of the total land area of South Korea, South Korea is a major importer of timber, relying on imports for the majority of the domestic timber demand. This is because of the exploitation of forests during the Japanese Occupation and the destruction of most forest resources in the Korean War, with projects to restore forests and recover domestic forest resources only starting in the late 1960s. As a result, most trees are still young and there is not enough supply to satisfy the demand for timber. The excess timber demand has also been furthered by the country's development into a government-led trade country, and a surge in timber demand due to rapid economic growth (Korea Rural Economic Institute [KREI], 1993).

This excess timber demand is expected to continue in the future. This is the result of the development and expansion of the forest industry being planned to match the scale of economic growth, population growth, and expansion of the construction market, even though domestic timber resources are not yet mature enough for use (Korea Forest Research Institute [KFRI], 2007).

Nevertheless, with the gradual large-scale maturation of forest resources since the 1970s, these trees are approaching cutting age, which will lead to an increase of approximately 30% in the proportion of resources of

at least age-class five (41 years or more), meaning that the potential domestic timber supply is growing incrementally (Korea Forest Service [KFS], 2014a). Consequently, the supply of domestic timber has shown a large 3.4-fold increase from 1,530,000 m<sup>3</sup> in 2001 to 5,180,000 m<sup>3</sup> in 2014. In the same period, wood self-sufficiency has also improved considerably, with the amount of domestic timber as a percentage of total timber supply (imported timber and domestic timber) increasing by 17–58% (KFS, 2013a; 2014b; 2015a). Specifically, wood self-sufficiency has improved greatly, from 5.9% in 2001 to 8.8% in 2005, 13.5% in 2010, and reaching 16.7% in 2014 (KFS, 2015b).

The improvement in wood self-sufficiency is the result of various forestry policies implemented as a part of the Fifth National Forest Plan (2008–2017) and President Geun-Hye Park's promise in her election manifesto to achieve a wood self-sufficiency of 21% by 2017, including forest management and species conversion projects (KFS, 2013b). These plans are forecasted to increase the production and supply of domestic timber as domestic forest resources gradually mature.

This study aims to analyze the types of forest policies that have recently improved wood self-sufficiency, as well as how much of an effect these policies have on wood self-sufficiency.

### MATERIALS AND METHODS

The analysis of policies to improve wood self-sufficiency in South Korea requires data from the KFS on the policies and the main plans for timber resources. In particular, considering that the major increase in wood self-sufficiency has occurred in the latter stages of the Fifth National Forest Plan (2008–2017), we analyzed which

<sup>1</sup> Department of Forest Environmental Science, Chonbuk National University, Chonju 54896, South Korea

<sup>2</sup> Department of Forest Resources, Suncheon National University, Suncheon 57922, South Korea

<sup>3</sup> Jeollabuk-do Forest Environment Research Institute, Jinan 55454, South Korea

\* Corresponding author (E-mail: sooim@sunchon.ac.kr)

policies were implemented based on policy and main planning data from the KFS after the late 2000s. We also examined how much of an effect these plans and policies actually had on improving wood self-sufficiency.

## RESULTS AND DISCUSSIONS

### Trends in Timber Supply and Demand

#### Overview of timber supply and demand

Looking at South Korea's timber supply in terms of domestic and imported timber, the current volume of domestic timber, as of 2014, is only 5,180,000 m<sup>3</sup>, while the volume of imported timber is far greater. Although the supply of domestic timber was a mere 1,100,000 m<sup>3</sup> up to 1997, it began to gradually increase after this, reaching 2,300,000 m<sup>3</sup> in 2005 and 5,180,000 m<sup>3</sup> in 2014. Wood self-sufficiency, which is the percentage of total timber supply accounted for by domestic timber, was only 4–5% in 1998, but increased together with the domestic timber supply to 5.7% in 2000, 8.8% in 2005, 13.5% in 2010, and its highest ever recorded value of 17.4% in 2013 (Kang, 2014; KFS, 2015b). Nevertheless, despite the increase in domestic timber production and wood self-sufficiency through the efforts of the KFS to increase the use of forest resources, the majority of the timber produced consists of small-diameter timber, which is less useful for industrial purposes (KFS, 2014a).

Meanwhile, the volume of imported timber was 20,600,000 m<sup>3</sup> in 1990, 24,270,000 m<sup>3</sup> in 1995, and a record 27,440,000 m<sup>3</sup> in 2002. Since then, with the decrease in round wood imports, the volume of imported timber has decreased to 23,890,000 m<sup>3</sup> in 2010 and 23,310,000 m<sup>3</sup> in 2012. Looking separately at timber

imports in terms of round wood and wood products, the ratio of round wood to wood products in 1990 was 40% to 60%. Since then, the proportion of wood products has increased to 74% in 2000, and 80% in 2010. As of 2014, the current proportion of imported timber accounted for by round wood is 14%, and the proportion accounted for by wood products is 84% (Table 1).

#### Trends in domestic timber production

Looking at trends in the production of domestic round wood, which is directly related to improvements in wood self-sufficiency, production was no more than 1,100,000 m<sup>3</sup> in 1990s. However, since the late 1990s, production has gradually increased, maintaining a level of 1,700,000 m<sup>3</sup> by 2003. After that, following the ratification of the Kyoto Protocol, forest management projects were actively pursued to expand forest sinks as a countermeasure to global warming. This resulted in further increases in domestic round wood production to 2,030,000 m<sup>3</sup> in 2004, 3,710,000 m<sup>3</sup> in 2010, and a record 5,200,000 m<sup>3</sup> in 2014 (a 4.7-fold increase compared to 1990) (Table 2).

Looking at domestic timber production by use, of the 5,200,000 m<sup>3</sup> total production in 2014, the majority was used for lumber, at 4,620,000 m<sup>3</sup>, followed by 9,100,000 m<sup>3</sup> for pulp wood, and 7,000 m<sup>3</sup> for pit prop. In particular, lumber production, which mostly consists of needle-leaf trees, has increased from 220,000 m<sup>3</sup> in 1990 to 930,000 m<sup>3</sup> in 2000, and 2,790,000 m<sup>3</sup> in 2010, reaching a record 4,260,000 m<sup>3</sup> in 2014 (an approximately 20-fold increase compared to 1990).

**Table 1.** Trends of Timber Supply and Demand

(Unit: 1,000 m<sup>3</sup>)

Year	Total	Log			Timber Product Import	Self-Sufficiency Rate (%)
		Total	Domestic	Import		
1990	21,746	9,423	1,138	8,285	12,323	5.2
1995	25,325	9,284	1,055	8,229	16,041	4.2
2000	27,970	8,327	1,592	6,735	19,643	5.7
2001	26,243	8,836	1,533	7,303	17,407	5.9
2002	29,047	9,312	1,605	7,707	19,735	5.5
2003	27,389	8,727	1,740	6,987	18,662	6.4
2004	27,211	8,619	2,037	6,582	18,592	7.5
2005	26,719	8,372	2,350	6,022	18,347	8.8
2006	26,623	8,809	2,444	6,365	17,814	9.2
2007	27,347	9,013	2,680	6,333	18,334	9.8
2008	26,752	7,969	2,702	5,267	18,783	10.1
2009	26,607	8,190	3,176	5,014	18,417	11.9
2010	27,612	7,942	3,715	4,227	19,670	13.5
2011	27,608	8,240	4,210	4,030	19,368	15.2
2012	27,819	8,192	4,506	3,686	19,627	16.2
2013	28,151	8,654	4,897	3,757	19,497	17.4
2014	31,005	8,855	5,179	3,676	22,150	16.7

Source: Korea Forest Service. 2015 *Statistical Yearbook of Forestry*

**Table 2.** Trends of Log Supply and Demand

Year	(Unit: 1,000 m <sup>3</sup> )			
	Total	Pit Prop	Pulp Wood	General Product
1990	1,138	512	410	216
1995	1,055	139	405	511
2000	1,592	112	552	928
2001	1,533	140	366	1,027
2002	1,605	58	373	1,174
2003	1,740	63	449	1,228
2004	2,037	52	478	1,497
2005	2,350	55	400	1,895
2006	2,444	47	522	1,875
2007	2,680	45	667	1,968
2008	2,702	45	838	1,819
2009	3,176	39	797	2,340
2010	3,715	29	892	2,794
2011	4,210	32	1,022	3,156
2012	4,506	18	1,033	3,455
2013	4,897	7	980	3,910
2014	5,179	7	910	4,262

Source: Korea Forest Service. 2014 *Statistical Yearbook of Forestry*

### Major Policies to Improve Wood self-sufficiency

Major forest policies that recently have been driving the improvement in wood self-sufficiency in South Korea can be broadly divided into two types. The first type pertains to the “expansion of a stable supply of domestic timber,” with examples such as the “Comprehensive Plan to Improve the Timber Industry (2012–2016)” and the “Comprehensive Plan for Sustainable Timber Use (2015–2019),” established as a part of the core tasks (Measures for Advancement of the Timber Industry) in the Fifth National Forest Plan (2008–2017). The second type pertains to the “relaxation of standard cutting ages,” implemented as a part of economic vitalization and relaxation of regulations with the start of a new government in 2013. Therefore, in this section we aim to analyze in detail the association between these two types of forest policy with wood self-sufficiency.

#### *Policies to expand the stable supply of domestic timber*

The South Korean government legislated the “Act on the Sustainable Use of Timbers” in order to provide systematic support for the “Measures for the Advancement of the Timber Industry,” which was one of the core tasks of the Fifth National Forest Plan (2008–2017). As a part of the implementations, the “Comprehensive Plan to Improve the Timber Industry (2012–2016)” was established in November 2011, and the “Comprehensive Plan for Sustainable Timber Use (2015–2019)” was established in November 2014 (KFS, 2011; 2014a). The main aim of these plans was to achieve at least 20% wood self-sufficiency by 2016. One precondition for setting this goal was that the gradually maturing domestic forest

resources would be usable as timber. Also, as new generations of domestic timber are introduced in the future, this expansion of the stable supply of domestic timber could lead to further effects, such as improving the competitiveness of the domestic lumber industry, stimulating use of wood products, and stimulating construction based on the development of the timber industry.

There is currently an uneven distribution of age-classes among South Korean forest resources, which is disadvantageous for the future expansion of carbon absorption and sustainable forest management. Specifically, while 66% of forest-tree stocks are age-class four (31–40 years) or five (41–50 years), a decrease in the formation of new forests means that only 3.3% of forest trees are age-class two or less ( $\leq 20$  years) (KFS, 2014a). In addition, the age-class structure needs long-term stimulation through early species conversion and properly timed harvesting of trees in forests of low economic value, or of those that have reached cutting age. Efficient collection of round wood from tree harvesting and forest management projects is difficult, and the resources are mostly used for low-value, low-quality timber. Round wood and by-products totaled 7,640,000 m<sup>3</sup> in 2010, of which 3,720,000 m<sup>3</sup>—49%—was used and the remainder was left neglected in forestland. Meanwhile, approximately 87% of the collected round wood is small-diameter timber of 18 cm or less, which is used to supply pulp and wood panels. The introduction of the Renewable Portfolio Standard (RPS) and other new systems for carbon reduction is leading to increased competition for raw ingredients between energy companies and the timber industry (e.g. wood panel companies), such as in the case of cogeneration (KFS, 2011; 2014a).

In this environment, if the stable supply of domestic timber is not expanded, it seems impossible to achieve the goals of improving the domestic timber industry and securing at least 20% wood self-sufficiency by 2016. As a result, four types of strategies have been established to expand the stable supply of domestic timber: acquiring new land for forest production, developing a more sustainable age-class system, improving systems of forest tree production and collection, and improving resource-cycling systems for the recycling of timber.

As a part of securing new lands for timber production, short rotation coppices (SRC) were formed using non-forest land, such as reclaimed land and riverside land, from 20 ha in 2012 up to 2,000 ha in 2016, in order to expand the supply of timber for energy purposes. In addition, by 2020 there will be an expansion up to 100,000 ha in the formation of bio-cycling forests and industrial-timber forests on non-arable land and other fallow land to supply low-grade and small-diameter timber (Table 3). In particular, there are plans to pursue a stable supply of industrial timber for wood pellets and lumber through expansion of bio-cycling forests.

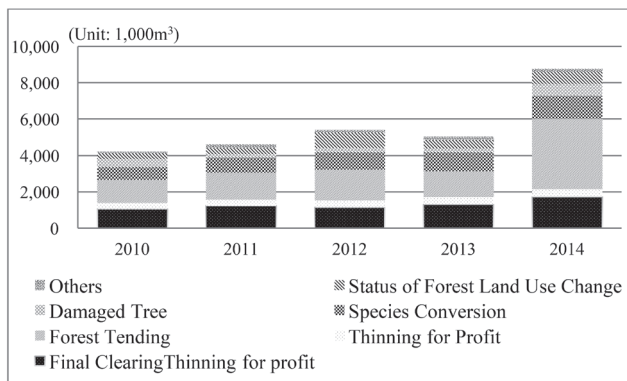
In order to develop a more sustainable age-class structure, the felling volume of cutting-age trees has been expanded from 1,060,000 m<sup>3</sup> to 2,000,000 m<sup>3</sup> in 2016, resulting in an additional annual supply of approxi-

**Table 3.** Plans for the formation of bio-cycling forests

Type	(Units: ha)						
	Total	Up to 2009	2010	2011	2012	2013	2014–2020
Total	100,116	6,116	6,000	8,000	10,000	12,000	58,000
Private forests	89,457	5,457	5,000	7,000	9,000	11,000	52,000
National forests	10,659	659	1,000	1,000	1,000	1,000	6,000

Source: Korea Forest Service. 2013b *Fifth National Forest Plan (amended) 2013–2017*

mately 150,000 m<sup>3</sup> of round wood. Moreover, there are plans to supply an additional 600,000 m<sup>3</sup> of timber per year by 2020 through species conversion of low-value forests. In support of these plans and looking at the records of permits to fell trees for domestic timber, the total volume has increased considerably from 4,220,000 m<sup>3</sup> in 2010 to 8,760,000 m<sup>3</sup> in 2014. Reasons for this include the final clearing of maturing domestic forest resources, as well as forest tending, thinning for profit, species conversion, and felling of damaged trees, as a part of projects to improve the age-class structure (Figure 1).



Notice: Since these are records of permits granted for felling trees, they may differ from the actual whole timber production levels.

Source: Korea Forest Service. 2015 *Statistical Yearbook of Forestry*

**Fig. 1.** Trends Records of permission to fell trees for domestic timber.

In order to improve systems for tree production and collection, although it indicates a reduced economy, investing manpower in cut-to-length logging should be able to reduce the damage to forests caused by whole-tree or tree-length logging and improve the economics of product collection. This should enable the collection and usage of round wood from felling and forest management to expand from 49% in 2012 to 60% in 2016, as

well as increase the current volume of collected and utilized products from the current level of 3,720,000 m<sup>3</sup> up to 4,500,000 m<sup>3</sup>.

In order to improve resource-cycling systems to recycle timber, after excluding by-products with no impact on the environment, forest by-products have been classified in the “Act on the Promotion of the Development, Use, and Diffusion of New and Renewable Energy” as bio-energy to promote recycling of waste timber. In addition, the weights for the renewable energy certificate (REC) of woody biomass will be adjusted to promote efficient use of timber resources through the construction of a resource-cycling system of timber recycling.

#### *Policies to relax standard cutting ages*

According to the long-term forest-resource supply and demand forecasts of the KFS, the current age-class structure, in which 67% of trees are age-class three or four (21–40 years), is expected to lead to a structure where over 70% of trees are age-class seven or higher (>60 years) by 2050 (KFS, 2014b). Meanwhile, the level of sustainable timber production is forecasted to gradually increase due to the increase in forest stocks (Table 4). In other words, although the appropriate time for production is approaching due to the continual increase in forest stocks, the lack of changes to felling systems is expected to lead to a more severe imbalance in the age-class structure.

Due to this situation, forest owners, timber producers, and members of the forestry industry repeatedly petitioned the government concerning the illogical standard cutting ages (the age at which a tree can be felled and used), which were unsuited to the state of the market. Thus in 2014, the government accepted the need for a relaxation of standard cutting ages, including tasks such as the normalization and relaxation of regulations. In particular, for private forests, a relaxation of standard cutting ages should account for the demand in the timber market at the current maximum cutting age for timber, which is required for the protection of private

**Table 4.** Long-term forecasts for forest resources

Type	Unit	2010	2030	2050
Felling volume/growth volume in land for timber production	%	24	39	94
Total forest stocks	1,000,000 m <sup>3</sup>	800	1227	1443
Forest stock/ha	m <sup>3</sup>	125	194	225

Source: Korea Forest Research Institute. 2007 *Trends and Long-term Forecasts in the Field of Forestry*

property and an increase in income for forest owners.

From the government's perspective, relaxation of the standard cutting ages will lead to an increase in felling volume, making it possible to achieve 21% wood self-sufficiency by 2017, as promised in President Geun-Hye Park's election manifesto, and it will resolve the petitions that have continually been raised by the forestry field up to this point.

Cutting age refers the age at which a tree should be cut, in order to best achieve the aims of forest management according to the Forest Management Plan. In South Korea, the standard-cutting-age system was first introduced for major tree species in 1965, during the compilation of the Forest Management Plan. Since then, the focus, over seven rounds of policy formation, has been on forest protection and cultivation, and so, although there are differences for individual species, the standard cutting ages have generally increased.

However in September 2014, the KFS amended the "Enforcement Ordinance for the Forest Resources Creation and Management Act" to relax criteria for the cutting age of trees (standard cutting ages). The amendments to the standard cutting ages distinguished between private and national forests.

In order to protect private property and to drive forest-owner income upwards, the existing maximum cutting ages for timber harvesting were revised for private forests to suit the demand in the timber market. Specifically, the criteria were based on the age at which timber could fetch the best market price. For oak trees, the age at which they could be cut for *Lentinula edodes* cultivation was relaxed from 50 to 25 years. Up to now, *Lentinula edodes* cultivation had suffered difficulties due to the inadequate supply of oak trees, but this relaxation of the standard cutting age is expected to enable a stable supply of oak trees for shiitake cultivation. The standard cutting age for larch trees has been reduced from 40 to 30 years, based on the 20 cm-size that is suitable for lumber (Table 5).

For national forests, although the maximum cutting age for timber harvesting will be improved in order to expand production of large-diameter timber and the supply of domestic timber, the plan is to gradually relax the standards, while taking into account the value of natural forests to the public.

Meanwhile, estimates of the increase in felling volume, when standard cutting ages are shorten, are as follows. In order to estimate the felling volume, the percentage increase can be calculated by first deriving the potential felling volume after changing the standard cutting ages, then estimating the anticipated actual felling volume (anticipated felling volume taking into account to average annual felling rate), and finally comparing this value to the felling volume prior to relaxation of the standard cutting ages. According to this method, the estimated increase in felling volume over the next 10 years, after relaxation of standard cutting ages, is approximately 2,650,000 m<sup>3</sup> (with an annual average increase in felling volume of 26.5%). When analyzed by tree species, *Quercus* spp. (1,060,000 m<sup>3</sup>), *Pinus densiflora* (930,000 m<sup>3</sup>), and other broadleaf trees (390,000 m<sup>3</sup>) accounted for 89.9% of the total increase (Table 6) (KFS, 2014b).

Looking at the actual effect on production of domestic timber after relaxation of standard cutting ages on September 25, 2014, domestic timber production (based on collected volume) in the third quarter of 2015 was 900,000 m<sup>3</sup>, which represents a 14.7% increase compared to the same period of the previous year (791,000 m<sup>3</sup>). Of this production, harvest felling accounted for 400,000 m<sup>3</sup>, which was a 119.6% increase compared to the same period of the previous year. This results from an increase in harvest felling in private and national forests, with the expectation of increased profits following the relaxation of standard cutting ages (Table 7). In the future, the relaxation of standard cutting ages is expected to cause an increase in harvest felling for profit.

**Table 5.** Changes of standard cutting ages by species

Species	(Units: years)			
	Current state		Revisions	
	National forests	Public/ private forests	National forests	Public/ private forests
<i>Pinus densiflora</i>	70	50	60	40
<i>Pinus koraiensis</i>	70	60	60	50
<i>Pinus rigida</i> Mill.	35	25	30	25
<i>Larix leptolepis</i>	60	40	50	30
<i>Cryptomeria japonica</i>	60	40	50	30
<i>Chamaecyparis obtusa</i>	70	50	60	40
Other needle-leaf trees (new)	–	–	60	40
<i>Quercus</i> spp.	70	50	60	25
<i>Populus</i> spp.	15	15	3	
Other broadleaf trees (new)	–	–	60	40

Source: Ministry of Government Legislation. 2015 Enforcement Ordinance for the Forest Resources Creation and Management Act

**Table 6.** Estimated increase in felling volume following relaxation of standard cutting ages(Units: 1,000 m<sup>3</sup>)

Species	Before relaxation of standard cutting ages			After relaxation of standard cutting ages		Additional felling volume D=(C-B)	Percentage increase in felling volume (D/A)
	Potential felling volume	Felling volume (A)	Final clearing volume (B)	Potential felling volume	Final clearing volume (C)		
Total	108052	9992	1326	324334	3980	2654	26.5%
Pinus densiflora	24211	2239	297	99903	1226	929	41.5%
Pinus koraiensis	744	69	9	1488	18	9	13.3%
Pinus rigida Mill.	27687	2560	340	30315	372	32	1.3%
Larix leptolepis	7579	701	93	21988	270	177	25.2%
Cryptomeria japonica	862	80	11	2106	26	15	19.1%
Chamaecyparis obtuse	893	83	11	3691	45	34	41.5%
Quercus spp.	24736	2288	304	111430	1367	1064	46.5%
Populus spp.	383	35	5	429	5	1	1.6%
Other broadleaf trees (new)	20956	1938	257	52985	650	393	20.3%

Source: Korea Forest Service. 2014b *The KFS relaxes cutting age criteria for the first time in 49 years. KFS press release (24<sup>th</sup> Sep. 2014)***Table 7.** The state of domestic timber production (based on collected volume)(Units: 1,000 m<sup>3</sup>, %)

Type	2014				2015			Compared to same quarter of the previous year
	1/4	2/4	3/4	4/4	1/4	2/4	3/4	
Total	1156	923	787	2436	1359	831	903	14.7
Harvest felling	484	135	184	896	775	308	404	119.6
Thinning for profit	82	94	63	118	41	70	58	11.1
Forest tending	110	252	169	467	36	138	117	-30.8
Species conversion	298	176	191	559	285	111	117	-38.7
Damaged Tree	66	51	13	165	128	61	98	653.8
Status co Forest land	81	188	162	173	73	126	95	-41.4
Other	37	27	6	58	21	17	14	133.3

Source: Korea Forest Research Institute. 2015 *Economic Trends in Forestry, Fall 2015*

## CONCLUSION

South Korea is a timber-importing country, dependent on imports for the majority of the domestic timber demand, even though approximately 64% of the total land area is forest. Since the country's economic development began after its forest resources had been destroyed by the Korean War, it was inevitable that Korea became dependent on imported timber for the majority of its timber supply. However, wood self-sufficiency has been increasing recently. In particular, wood self-sufficiency was less than 10% up to 2007, but has increased to 16.7% in 2014, since the implementation of the Fifth National Forest Plan (2008–2017). Although improvements in wood self-sufficiency are affected considerably by the domestic economy and the cost of imported timber, they have also been the result of various forest policies seeking to expand the supply of gradually maturing, domestic-timber stocks. Hence, this study analyzed the forest policies that recently have improved wood self-sufficiency in South Korea.

The major policies driving the recent improvement in wood self-sufficiency in South Korea are “expansion of the stable supply of domestic timber” and “relaxation of standard cutting ages,” which were established in the Fifth National Forest Plan (2008–2017). Policies to expand the stable supply of domestic timber aimed to achieve wood self-sufficiency of at least 20% by 2016. One precondition for setting this goal was that domestic forest resources would become usable for timber as they gradually matured. Four types of strategies were established and are currently being implemented to expand the stable supply of domestic timber: acquisition of new land for timber production by 2019, development of a more stable age-class structure, improvement of the system for tree production and collection, and improvement of resource-cycling systems for recycling of timber. Of these, developing a more sustainable age-class structure has improved wood self-sufficiency by supplying an additional 600,000 m<sup>3</sup> of domestic timber per year, through felling trees of cutting age at the appropriate time and species conversion of low-quality forests.

Meanwhile, policies to relax standard cutting ages were implemented as a part of economic vitalization and the relaxation of regulations in 2014. In particular, relaxation of standard cutting ages increased the felling volume and so, was an important step given that President Geun-Hye Park's declared in her election manifesto that 21% wood self-sufficiency could be achieved by 2017. Relaxation of standard cutting ages was implemented for the first time in 49 years, and in private forests, cutting ages were set based on the time at which timber could achieve the optimum price on the market to increase the income of forest owners. The age at which oak trees can be felled for shiitake cultivation was relaxed from 50 to 25 years. For *Larix leptolepis*, the cutting age was reduced from 40 to 30 years, based on the 20 cm-size suited for use as lumber. This relaxation of standard cutting ages is expected to cause an increase in harvest felling, allowing domestic timber production to increase by 270,000 m<sup>3</sup> per year and making it possible to achieve 21% wood self-sufficiency by 2017.

Domestic timber production is increasing due to recent policies to increase wood self-sufficiency. Nevertheless, most of the round wood currently being produced is small-diameter or thinning timber, used as a low-grade material, such as wood panels, pulp, and biomass. Domestic timber production is forecasted to expand gradually in the future, with the development of a more sustainable forest structure and the construction of forest management fundamentals. Therefore, diverse, practical measures will need to be established to construct a sustainable timber supply system.

On the other hand, investigating the relationship between the income increase effect for mountain villages though policies to raise self-sufficiency rates for timber and environmental service functions of forests presents scope for empirical study.

## ACKNOWLEDGEMENTS

This research was carried out under a collaborative research project, "Policy development for improvement of wood self-sufficiency ratio and the socio-economic effects on mountainous areas in East Asia" with financial support from JSPS ((B) 25292090).

## REFERENCES

- Hag Mo Kang, Soo Im Choi and Noriko Sato. 2015 *Study on Trends and Characteristics of Timber Supply and Demand in Korea*. Journal of Faculty of Agriculture Kyushu University, **60**(2): 543-552
- Korea Forest Service [KFS]. 2011 *Comprehensive Plan to Improve the Timber Industry (2012-2016)*
- Korea Forest Service [KFS]. 2013a *Outlook of Timber Supply and Demand for 2013*
- Korea Forest Service [KFS]. 2013b *Fifth National Forest Plan (amended) 2013-2017*
- Korea Forest Service [KFS]. 2014a *Comprehensive Plan for the Sustainable Use of Timber (2015-2019)*
- Korea Forest Service [KFS]. 2014b *The KFS relaxes cutting age criteria for the first time in 49 years. KFS press release (24<sup>th</sup> Sep. 2014)*
- Korea Forest Service [KFS]. 2014c *Plans for Timber Supply and Demand in 2014*
- Korea Forest Service [KFS]. 2015a *2015 Statistical Yearbook of Forestry*
- Korea Forest Service [KFS]. 2015b *Plans for Timber Supply and Demand in 2015*
- Korea Forest Research Institute [KFRI]. 2007 *Trends and Long-term Forecasts in the Field of Forestry*
- Korea Forest Research Institute [KFRI]. 2015 *Economic Trends in Forestry, Fall 2015*
- Korea Rural Economic Institute [KREI]. 1993 *Changes in the Global Timber Market and Plans for Stable Acquisition of Timber*
- Korea Rural Economic Institute [KREI]. 2008 *Modelling Supply-demand Structure and Outlook of Korean Timber*
- Korea Rural Economic Institute [KREI]. 2011 *Policy Issues on Wood Demand and Supply to Tackle Climate Change*